in need of complete renewal and replacement (the "Project"). The renewal and replacement

consists of the demolition of the existing facility and its reconstruction. The cost of all necessary planning, acquisition of property for, site preparation, construction, installing and equipping of the Project, architectural, engineering, design, and other consulting services, inspection and testing, administrative and relocation expenses, costs of issuance of the Bonds (hereinafter defined) and other costs incurred in connection with the Project shall be deemed to be costs of the approved Project. The Project may be completed with all necessary furniture, library books, equipment and appurtenances.

If the School District shall determine that it has become impractical to accomplish any portion of the Project by reason of changed conditions or needs, incompatible development or costs substantially in excess of those estimated, the District shall not be required to accomplish such portions and shall apply Bond proceeds as set forth in this section.

If the Project has been completed in whole or in part, or its completion duly provided for, or its completion found to be impractical, the School District may apply Bond proceeds or any portion thereof to other School District capital improvements as the School Board in its discretion shall determine and, if otherwise, then solely to payment of principal or interest on the Bonds, as provided in the Home Rule Charter. In the event that the proceeds of sale of the Bonds, plus any other monies of the School District legally available, are insufficient to accomplish the Project, the School District shall use the available funds for paying the cost of those portions of the Project for which the Bonds were approved deemed by the School Board most necessary and in the best interest of the School District. No Bond proceeds shall be used for any purpose other than a capital improvement.

For the purpose of providing funds for the undertaking of the Project, which is hereby found to be a public purpose and in the public interest, the Municipality hereby proposes to issue

general obligation bonded indebtedness in an amount not to exceed Sixty-Five Million Dollars (\$65,000,000) (the "Bonds").

Section 2. Details of Bonds. The Bonds shall be sold in such amounts and at such time or times as deemed necessary and advisable by the Assembly and as permitted by law and shall mature over a period of 20 years of date of issue. The Bonds shall be issued in an aggregate principal amount of not to exceed \$65,000,000. The Bonds shall bear interest to be fixed at the time of sale or sales thereof. The exact form, terms, conditions, contents, security, options of redemption, and such other matters relating to the issuance and sale of said Bonds as are deemed necessary and advisable by the Assembly shall be as hereinafter determined and/or delegated by ordinance and/or resolution of the Assembly.

The full faith and credit of the Municipality is pledged for the payment of the principal of and interest on the Bonds, and ad valorem taxes upon all taxable property in the Municipality shall be levied without limitation as to rate or amount to pay the principal and interest on the Bonds when due.

Section 3. Ballot Proposition. The Assembly hereby submits to the qualified electors of the Municipality the proposition of whether or not the Municipality should issue the Bonds for the purpose of financing the costs of the Project at the regular municipal election to be held on April 3, 2007.

The Clerk shall prepare the ballot proposition to be submitted to the voters as provided by this ordinance and the Municipal Code and shall perform all necessary steps in accordance with law to place this proposition before the voters at the regular election. The proposition must receive a majority vote of those in the Municipality voting on the question to be approved. The proposition shall be substantially in the following form:

1	PROPOSITION NO						
2	CLARK MIDDLE SCHOOL RENEWAL AND REPLACEMENT						
3	BONDS						
4 5 6 7 8	Shall Anchorage borrow up to \$65,000,000 through the issuance of general obligation bonds to pay for renewal and replacement of Clark Middle School within Anchorage, as provided in Ordinance No. AO 2006-180 and increase the municipal tax cap by an amount of \$425,000 to pay for associated annual operations and maintenance costs?						
9 10 11 12 13 14 15	The general obligation bond proceeds will be used to pay costs of demolition, planning, designing, acquiring property for, site preparation, constructing, acquiring, renovating, installing and equipping educational capital improvement projects, but not limited to the project described above.						
16 17 18 19 20 21 22	Voter approval of this bond proposition authorizes for each \$100,000 of assessed real and personal property value (based on the estimated 2007 assessed valuation): (i) an annual increase in taxes of approximately \$18.93 to retire the proposed bonds, and (ii) an annual increase in the municipal tax cap (Charter 14.03(b)(2)) of approximately \$1.51 to pay for annual operation and maintenance costs related to the proposed capital improvements.						
23 24 25 26	The debt will be paid from real and personal property taxes levied and collected areawide in Anchorage. Anchorage will also pledge its full faith and credit for payment of the debt.						
27 28 29	Anchorage is currently seeking State reimbursement for payment of 60% of the principal and interest on the proposed bonds.						
30 31 32	(No. AO 2006-180)						
33	Section 4. Submission of Question to Voters. The proposition, both for paper ballots						
34	and machine ballots, shall be printed on a ballot which may set forth other general obligation						
35	bond propositions, and the following words shall be added as appropriate and next to a square						
36	provided for marking the ballot or voting by a machine:						
37 38	PROPOSITION NO BONDS, YES BONDS, NO BONDS, NO						

1	Section 5. <u>Effective Dates.</u> Section 2 of this ordinance shall become effective only if
2	the proposition described in Section 3 is approved by a majority of the qualified voters voting on
3	the proposition at the regular election held on April 3, 2007. The remaining sections of this
4	ordinance shall become effective upon passage and approval.
5	PASSED AND APPROVED by the Anchorage Assembly, this day of
6	, 20
7 8 9	Chair
10 11 12 13	ATTEST:
14	Municipal Clerk

# **MUNICIPALITY OF ANCHORAGE**

		ASSEMB	BLY MEMOI	RANDUM				
No. AM 918-2006								
			Ţ	Meeting Date:	December 19, 2006			
From: AN	CHORAC	GE SCHOOL DIST	RICT					
Subject:		006-180 006-181	f (	or the Issuance	ls for Educational			
general obli Memorandu recommend in the amou in the amou	gation bo m #152 ation inc nt of \$65 nt of \$20	onds for education- (2006-2007), 2007 ludes proposed Pro 5,000,000; and Prop 1,000,000.	related capital General Observation I for observation II for	ll projects on D ligation Bond F r Clark Middle Districtwide Bu	ovide for the issuance of eccember 11, 2006: ASD Recommendations. This School Renewal Project ailding System Renewals			
The School Board requests the Anchorage Assembly place the two propositions, as stated on AO 2006-180 and AO 2006-181, on the April 3, 2007 ballot for consideration by qualified voters of the Municipality of Anchorage. These propositions will pay the cost of capital improvement projects for the Anchorage School District, including, but not limited to, the following:								
Proposition	ı I: \$6	55,000,000			Estimated Annual			
Project				Estimated Cost	Operating and Maintenance			
<u>-</u>	ldle Scho	ol Renewal and Re	placement	\$65,000,000	\$425,00 <u>0</u>			
value (based	l on estin	nated total 2007 ass			eal and personal property			
_	sonal pro	perty value (based	on estimated	ximately \$1.51 total 2007 asse	on \$100,000 of assessed essed valuation) is to pay apital improvement.			
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Proposition II Total \$20,000,000

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value (based on estimated total 2007 assessed valuation) to retire the proposed debt is \$5.83. These projects will not increase annual operating costs.

A brief description of the projects in the two bond proposals is provided beginning on page 4

The approximate annual amount of taxes on \$100,000 of assessed real and personal property

of this memorandum.

**Supporting Information** 

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Beginning in 1993, the Alaska Legislature has approved State reimbursement programs that provided for up to 70 percent reimbursement on voter-approved capital improvement bonds. Since then, the Anchorage School District has received voter approval for a total of \$962 million in construction and renovation bonds. Of this amount, approximately \$683 million has received up to 70 percent State reimbursement through grant funds or debt reimbursement programs.

Past bond issues have focused on replacing, renewal of, or adding secondary schools. These

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projects have included a replacement school for Dimond High; new South and Eagle River High Schools and the new Nicholas Joseph Begich Middle School in the Muldoon area; and renewal and upgrades at Chugiak, East, Service and Bartlett High Schools.

With the last successful passage of the special bond election in the fall of 2004, the District made the commitment to not request school bonds during the 2005 election. During the spring 2006 election, voters rejected all school bonds. From the special election of November 2004 through March 2007, approximately \$85 million of bonds have been paid off. Over the next five years, the District will be paying off between \$43 million and \$50 million of bonds each year, of which the State will pay approximately 50 percent. Currently,

the District will have \$769 million of bonds outstanding as of June 30, 2007. Of this amount, the State pays approximately 53 percent. Proposition I of this bond proposal provides funding for complete renewal of Clark Middle

School.

Proposition II includes Building System Renewal items. The Districtwide building system renewal projects include security; sprinklers; building renewal; roof replacement; mechanical, electrical, traffic safety, code upgrades, and emergency communications systems upgrades to

high schools.

**Documentation of Need:** 

The District operates and maintains the largest physical plant of any public entity in the State, with approximately 7.5 million square feet of facilities. The replacement value of District buildings exceeds \$1.5 billion. The District is responsible for 91 facilities, housing approximately 50,000 students, more students than the total of the next five largest districts, and over 5,000 staff members. Anchorage educates approximately 40 percent of the total student population of the State. Not only is the inventory large, it is aging. Forty-eight schools are 20 to 50 years old and eight are over 50 years old.

Building components wear out. Facility systems only last so long. Roofs deteriorate and leak; heating, plumbing, and ventilation systems wear out; structural systems age. Various code changes require updating electrical and mechanical systems, access for the physically disabled, hazardous materials removal, sprinkler and fire safety upgrades.

**Functional obsolescence** is another fact of life for older schools. Over the life of a school, programmatic changes take place that demand updating the facility infrastructure. There is a continual need to update the electrical distribution systems in the schools to accommodate current technology. Older schools have outdated science rooms that also limit curriculum options. Current educational delivery methods require physical layouts that are often different from those of 30 to 40 years ago. Without renewal, these schools do not provide our students the same quality educational parity of program and facilities across our school system.

Additional capacity to house the constantly shifting student population is the third component of capital requirements. Anchorage is the largest district in the State, and while its overall enrollment has been steady in recent years, the geographic distribution of students continues to shift due to the high mobility of the Anchorage population. To meet short-term capacity needs in the affected schools, the Anchorage School District uses approximately 130 relocatable units.

Effective use of operation and maintenance funding is critical to keeping Anchorage schools in good condition. The District uses a computerized preventative maintenance program; continually reviews the maintenance program to implement better ways of doing business; has regionalized maintenance teams to provide better service and reduce travel time; and has implemented an apprenticeship program at no cost to the District to improve worker skills and productivity.

# **Capital Request Advisory Committee**

 The District's Capital Request Advisory Committee (CRAC) met on November 1, 2006 and November 8, 2006 to review options and develop recommendations for a spring 2007 bond. The Committee recommended two bond propositions totaling \$115,000,000.

With the purpose to broaden community input and advice, the District formed a Capital Request Focus Group to comment on the CRAC's bond recommendation, and other matters relating to capital/construction issues. This small group is comprised of representatives from groups and industries such as Alaskan development interests, Chambers of Commerce, the media, home construction, public policy education, senior citizens, and banking and retail businesses. The Capital Request Focus Group met on November 28, 2006 to review the CRAC's spring 2007 bond recommendation. The Focus Group recommended that the District move forward with a total bond request of \$84,600,306.

The School Board carefully reviewed these comments and recommendations and recommended two bond propositions totaling \$85,000,000. Some projects were deferred from the CRAC recommendation for the purpose of reducing the total bond amount.

# Discussion of Debt Reimbursement Funding From House Bill 13

House Bill 13 passed by the Legislature in July 2006 provides for 60 percent or 70 percent debt reimbursement on school construction projects that have received local voter approval between October 1, 2006 and November 30, 2008. School projects that add space should be eligible for 60 percent reimbursement, and those projects that do not add space should be

eligible for 70 percent reimbursement. The Clark Middle School Renewal and Replacement project should be eligible for 60 percent reimbursement of \$65,000,000 and would reduce the annual increase in taxes to approximately \$7.57 (based on \$100,000 of estimated 2007) assessed real and personal property value). The Districtwide Building Systems Renewal projects should be eligible for 70 percent reimbursement of \$20,000,000 and would reduce the annual increase in taxes to approximately \$1.75 (based on \$100,000 of estimated 2007) assessed real and personal property value). State reimbursement is subject to annual The debt reimbursement projects have not been reviewed or legislative appropriation. approved by the State, so the 60 percent and 70 percent reimbursement rates have not been confirmed as of this date and are not reflected in the submitted Ordinances. The District will submit these projects for debt reimbursement to the State after February 1, 2007, when the Department of Education and Early Development (DEED) finalizes their decision of School Construction and Major Maintenance grants. The District will then submit "S" versions of the Bond Ordinances upon receipt of debt reimbursement approval from the DEED.

### **Project Descriptions**

### CLARK MIDDLE SCHOOL RENEWAL AND REPLACEMENT

Northeast Anchorage's Clark Middle School (MS) was built in 1959 and has had minimal upgrades since then. It is deficient in:

- 1) its inability to meet approved Educational Specifications by inadequately accommodating smaller learning communities and a variety of specialized programs required to meet students' needs;
- 2) building systems, including
  - a. architectural low ceilings in classrooms and corridors, lack of adequate acoustical treatment, worn surfaces and lockers;
  - b. structural to retrofit for current seismic requirements would entail replacing much of the existing structure;
  - c. mechanical energy inefficient, maintenance intensive, and uneven heat and ventilation;
  - d. electrical inadequate lighting and infrastructure for accommodating current learning technologies; and
  - e. the presence of unexposed hazardous materials which impedes maintenance, repair, and retrofit of systems.

Research has shown that the quality of a school's physical environment has a significant affect on academic outcomes. The quality of Clark MS's environment is not on par with other District middle schools and negatively affects student performance. Renewal of Clark MS meets the District's Mission "to educate all students for success in life" by establishing and maintaining a supportive and effective learning environment.

One major physical plant improvement was a Library built in 1994. It was intended to be used jointly by the Municipality and District for its students. Functionally, the joint use did not succeed due to difficulty of segregating age-appropriate materials, lack of staffing, and conflicting hours of use.

The school is on a sloped site that, until recently, had over 30 acres. Needs of four major developments associated with Mountain View's Redevelopment Project have reduced the site to a compact 23.75 acres. Clark MS's renewal is a keystone of that project. Developments surrounding the site include: P.O.B. Montgomery's Glenn Square commercial development, the State DOT/PF's Glenn Highway/Bragaw Street Interchange upgrade, Mountain View

Drive upgrades, and plans to convert and expand the Municipality's Parks & Recreation building into a Community Center and Library. The school's site design is being closely coordinated with the redevelopment projects, and the design team and school have reached out extensively to involve the community. This outreach effort has included: posting design meeting notices at local churches and businesses; providing project information at community events; participating in the Mountain View Redevelopment Oversight Committee; and presenting to affected community councils.

Clark MS's renewal is based on Educational Specifications specifically developed for the school. They reflect the school's unique nature of having more special programs and smaller average class sizes of 22.5 than other District Middle Schools. Some of those programs are: Title 1, English as Second Language, Teen Impact, Cultural Studies (Cook Inlet Tribal Council), Child in Transition/Homeless, and 21<sup>st</sup> Century Learning Centers. The existing school has 41 classrooms and 10 relocatable classrooms delivering education to seventh and eighth grades. The school intends to serve grades 6, 7 and 8, and yet can fit the 7 and 8 model. The renewed Clark MS will offer 50 teaching stations and have a 1,125-student capacity, based on the Alaska Department of Education and Early Development allocation of 165 square feet per student. However, the capacity based on the actual number of programs using spaces is 1,030 students.

The site includes all standard middle school amenities while improving students' access, safety and security. The school's public front faces Mountain View Drive. More students walk to this school than others. They will have inviting, unobstructed, and safe pedestrian access from Mountain View Drive's sidewalk to the school's Main Entry. The Main Entry leads directly to the school's administrative and public spaces, such as the Multi-Purpose Room, Gymnasium, and Library. Bus students enter at the south side from the bus loading and event parking lot. Both the Main Entry and the Bus Entry are observable form a single location in the Commons. The Gymnasium is centered on the Athletic Fields and close to the Hockey Rink. The three-story classroom wing orients classrooms towards the southwest and Chugach Mountains. The service area is functional and out of public view.

Community use is encouraged by: separate after-hours access to the Gymnasium, space for a future health clinic (if funded by the Municipality), and the Parent/Community Work Center. The classroom wing can be secured from community use spaces after hours.

As a Conceptual Design developed, detailed cost, structural and condition analyses and evaluations led to the conclusion that it was not cost effective to retain any of the existing facility except for the Library. Following the Conceptual Design, a General Contractor/Construction Manager (GC/CM) was retained to provide pre-construction services. These services included: project constructability analysis, life cycle costing, and cost benefit evaluations of building materials and systems in order to achieve the best value for construction dollars expended. A constructability analysis of retaining the 1994 Library estimated costs of: a) foundation shoring for protection from adjacent construction; b) structural code upgrades; c) interior and exterior renovations; d) constraints of working around a large site obstacle; and e) protection during construction. These cost estimates led to a conclusion that it would be more expensive to save the 1994 Library than to demolish it.

Because it is an important part of Mountain View's community, there has been an extensive outreach effort to involve the community. This has included posting design meeting notices at churches and businesses, and providing project information at community events.

## Districtwide Code/Hazmat/ADA/Sprinkler Projects

Due to the age of the District's facilities, there remains many asbestos-containing building materials including flooring, pipe insulation, wallboards, insulated doors and fireproofing. As this Environmental Protection Agency (EPA) controlled hazardous material deteriorates, is uncovered or restricts construction or maintenance, it must be repaired, encapsulated or removed to protect occupants and workers. Sprinkler systems at multiple locations require renovation to maintain certification with the Fire Department. These concerns must be acted upon in a timely manner to assure our buildings are safe and accessible for students, staff and the general public. Two projects at King Career Center and West High School will address deteriorating systems such as piping insulation and surface materials to assure building occupant safety.

### Districtwide Roof Replacement and Repairs

Replacement and repairs of roofs and roof structures as problem areas are identified in multiple sites, including Campbell and Chugiak Elementary Schools and the Student Transportation Building.

## Multi-School Security System Upgrades

This will continue the Security System Upgrades project to install and/or upgrade security systems and cameras in the following schools:

Eagle River, North Star, Ocean View, Susitna, and Turnagain Elementary Schools; Hanshew and Romig Middle Schools

## Emergency Communications Systems - High Schools

This project will provide intra and external radio communication repeaters to allow consistent communication among security personnel and First Responders (Police, SRO, and Security Specialists), at Dimond and East High Schools.

# Districtwide Building Renewal Projects

Projects at Bayshore, Bear Valley, O'Malley Elementary and Hanshew Middle Schools, and King Career Center will reduce energy use through implementation of energy conservation measures with simple payback of under five (5) years. The Lake Otis Elementary School window project will upgrade the envelope with new energy efficient windows. These projects will provide electrical and boiler system improvement at Russian Jack, Scenic Park, Trailside, William Tyson, and Willow Crest Elementary Schools, completing the 21 Contingency Site Master Plan. Following renovation, these facilities will be prepared for local emergencies.

#### **Districtwide Electrical Projects**

Electrical projects that are part of this request include: fire alarm system upgrades; lighting replacement or upgrades; communications, and panel electrical upgrades. These projects are needed to assure a safe environment for students and staff, and to provide adequate, efficient lighting in areas currently lacking appropriate lighting. These projects will impact the following schools:

Klatt, Lake Otis, Mountain View, and Northwood Elementary Schools; Goldenview and Romig Middle Schools; and Benny Benson Alternative School.

**Districtwide Mechanical Projects** 

Various heating/boiler systems need to be upgraded or replaced; ventilation controls need to be updated; various water and waste water systems and parts of systems need to be upgraded; other mechanical issues need to be addressed. These projects are important in providing basic heat, ventilation, and utility services to the facilities in the District, and will impact the following schools and facilities:

Abbott Loop, Aurora, Birchwood, Huffman, Inlet View, Mt. Iliamna, North Star O'Malley, Orion, Tudor, Turnagain, and Willowcrest Elementary Schools; Gruening and Romig Middle Schools; Bartlett, Chugiak, West High Schools; and the Warehouse.

## **Districtwide Traffic Safety Projects**

Projects to upgrade traffic safety for students, staff, and visitors are needed in several schools. These include projects to separate bus loading from public traffic, installation of sidewalks and walking paths, and upgrade of bus loading areas. Projects at the following schools are included:

Abbott Loop, Chugiak, and Roger Park Elementary Schools.

The information that has been provided in this memorandum should assist the Assembly in making decisions regarding placing the recommended bond propositions on the ballot for the April 3, 2007 Municipal Election.

Respectfully submitted,

Casal Camaan

Carol Comeau Superintendent

# Municipality of Anchorage MUNICIPAL CLERK'S OFFICE

**Agenda Document Control Sheet** 

/OF5	PRICEDOR SIDE FOR FURTHER INFORMATIONS				AD 2006-180
(SEE	REVERSE SIDE FOR FURTHER INFORMATION) SUBJECT OF AGENDA DOCUMENT		DATE PREPARED	)	7)0000
1		AO 2006-180 An Ordinance Providing For The Submission To			
•	The Qualified Voters Of Anchorage, Alaska, The C	December 13, 2006			
	The Issuance Of Not To Exceed Sixty-Five Million	In	dicate Docu	ments Attached	
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	Heritage Land Bank				
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